

AMENDMENT NO. _____ Calendar No. _____

Purpose: In the nature of a substitute.

IN THE SENATE OF THE UNITED STATES—119th Cong., 1st Sess.

S. 2292

To amend the Federal Food, Drug, and Cosmetic Act to revise and extend the user fee program for over-the-counter monograph drugs, and for other purposes.

Referred to the Committee on _____ and
ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT IN THE NATURE OF A SUBSTITUTE intended
to be proposed by _____

Viz:

1 Strike all after the enacting clause and insert the fol-
2 lowing:

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Over-the-Counter
5 Monograph Drug User Fee Amendments”.

6 **SEC. 2. FINDING.**

7 Congress finds that the fees authorized by the
8 amendments made in this Act will be dedicated to OTC
9 monograph drug activities, as set forth in the goals identi-
10 fied for purposes of part 10 of subchapter C of chapter
11 VII of the Federal Food, Drug, and Cosmetic Act (21

1 U.S.C. 379j–71 et seq.), in the letters from the Secretary
2 of Health and Human Services to the Chairman of the
3 Committee on Energy and Commerce of the House of
4 Representatives and the Chairman of the Committee on
5 Health, Education, Labor, and Pensions of the Senate, as
6 set forth in the Congressional Record.

7 **SEC. 3. DEFINITIONS.**

8 Section 744L(9)(A) of the Federal Food, Drug, and
9 Cosmetic Act (21 U.S.C. 379j–71(9)(A)) is amended—

10 (1) in clause (v), by striking “; or” and insert-
11 ing a semicolon;

12 (2) in clause (vi)—

13 (A) by striking “addition” and inserting
14 “the addition”; and

15 (B) by striking the period and inserting “;
16 or”; and

17 (3) by adding at the end the following:

18 “(vii) the addition or modification of a
19 testing procedure applicable to one or more
20 OTC monograph drugs, provided that such ad-
21 ditional or modified testing procedure reflects a
22 voluntary consensus standard with respect to
23 pharmaceutical quality that is—

1 “(I) established by a national or inter-
2 national standards development organiza-
3 tion; and

4 “(II) recognized by the Secretary
5 through a process described in guidance
6 for industry, initially published in July
7 2023, or any successor guidance, publicly
8 available on the website of the Food and
9 Drug Administration, which addresses vol-
10 untary consensus standards for pharma-
11 ceutical quality.”.

12 **SEC. 4. AUTHORITY TO ASSESS AND USE OTC MONOGRAPH**
13 **FEEES.**

14 (a) TYPES OF FEEES.—Section 744M(a)(1) of the
15 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 379j–
16 72(a)(1)) is amended—

17 (1) in subparagraph (A)—

18 (A) by striking “on December 31 of the
19 fiscal year or at any time during the preceding
20 12-month period” and inserting “at any time
21 during the applicable period specified in clause
22 (ii) for a fiscal year”;

23 (B) by striking “Each person” and insert-
24 ing the following:

1 “(i) ASSESSMENT OF FEES.—Each
2 person”; and

3 (C) by adding at the end the following:

4 “(ii) APPLICABLE PERIOD.—For pur-
5 poses of clause (i), the applicable period
6 is—

7 “(I) for fiscal year 2026, the 12-
8 month period ending on December 31,
9 2025;

10 “(II) for fiscal year 2027, the 9-
11 month period ending on September
12 30, 2026; and

13 “(III) for fiscal year 2028 and
14 each subsequent fiscal year, the 12-
15 month period ending on September 30
16 of the preceding fiscal year.”;

17 (2) in subparagraph (B)(i), by amending sub-
18 clause (I) to read as follows:

19 “(I) has ceased all activities re-
20 lated to OTC monograph drugs prior
21 to—

22 “(aa) for purposes of fiscal
23 year 2026, January 1, 2025;

24 “(bb) for purposes of fiscal
25 year 2027, January 1, 2026; and

1 “(cc) for purposes of fiscal
2 year 2028 and each subsequent
3 fiscal year, October 1 of the pre-
4 ceding fiscal year; and”;

5 (3) by amending subparagraph (D) to read as
6 follows:

7 “(D) DUE DATE.—

8 “(i) FISCAL YEAR 2026.—For fiscal
9 year 2026, the facility fees required under
10 subparagraph (A) shall be due on the later
11 of—

12 “(I) the first business day of
13 June of such year; or

14 “(II) the first business day after
15 the enactment of an appropriations
16 Act providing for the collection and
17 obligation of fees under this section
18 for such year.

19 “(ii) FISCAL YEAR 2027.—For fiscal
20 year 2027, the facility fees required under
21 subparagraph (A) shall be due—

22 “(I) in a first installment rep-
23 resenting 50 percent of such fee, on
24 the later of—

25 “(aa) October 1, 2026; or

1 “(bb) the first business day
2 after the enactment of an appro-
3 priations Act providing for the
4 collection and obligation of fees
5 under this section for such year;
6 and

7 “(II) in a second installment rep-
8 resenting the remaining 50 percent of
9 such fee, on—

10 “(aa) February 1, 2027; or

11 “(bb) if an appropriations
12 Act described in subclause
13 (I)(bb) is not in effect on Feb-
14 ruary 1, 2027, the first business
15 day after enactment of such an
16 appropriations Act.

17 “(iii) SUBSEQUENT FISCAL YEARS.—
18 For fiscal year 2028 and each subsequent
19 fiscal year, the facility fees required under
20 subparagraph (A) shall be due on the later
21 of—

22 “(I) the first business day on or
23 after October 1 of the fiscal year; or

24 “(II) the first business day after
25 the date of enactment of an appro-

1 priations Act providing for the collec-
2 tion and obligation of fees under this
3 section for the fiscal year.”.

4 (b) FEE REVENUE AMOUNTS.—Section 744M(b) of
5 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
6 379j–72(b)) is amended to read as follows:

7 “(b) FEE REVENUE AMOUNTS.—

8 “(1) IN GENERAL.—For each of the fiscal years
9 2026 through 2030, fees under subsection (a)(1)
10 shall be established to generate a total facility fee
11 revenue amount equal to the sum of—

12 “(A) the annual base revenue for the fiscal
13 year (as determined under paragraph (2));

14 “(B) the dollar amount equal to the infla-
15 tion adjustment for the fiscal year (as deter-
16 mined under subsection (c)(1));

17 “(C) the dollar amount equal to the oper-
18 ating reserve adjustment for the fiscal year, if
19 applicable (as determined under subsection
20 (c)(2));

21 “(D) additional direct cost adjustments (as
22 determined under subsection (c)(3));

23 “(E) an additional dollar amount equal
24 to—

25 “(i) \$2,373,000 for fiscal year 2026;

1 “(ii) \$1,233,000 for fiscal year 2027;

2 and

3 “(iii) \$854,000 for fiscal year 2028;

4 and

5 “(F) in the case of a fiscal year for which
6 the Secretary applies the one-time facility fee
7 workload adjustment under subsection (c)(4),
8 the dollar amount equal to such adjustment.

9 “(2) ANNUAL BASE REVENUE.—For purposes
10 of paragraph (1), the dollar amount of the annual
11 base revenue for a fiscal year shall be—

12 “(A) for fiscal year 2026, the dollar
13 amount of the total revenue amount established
14 for fiscal year 2025 under this subsection as in
15 effect on the day before the date of enactment
16 of the Over-the-Counter Monograph Drug User
17 Fee Amendments, not including any adjust-
18 ments made for such fiscal year 2025 under
19 subsection (c)(2), as so in effect; and

20 “(B) for fiscal years 2027 through 2030,
21 the dollar amount of the total revenue amount
22 established under this subsection for the pre-
23 vious fiscal year, not including any adjustments
24 made for such previous fiscal year under sub-
25 section (c)(2) or (c)(3).”.

1 (c) ADJUSTMENTS; ANNUAL FEE SETTING.—Section
2 744M(c) of the Federal Food, Drug, and Cosmetic Act
3 (21 U.S.C. 379j–72) is amended—

4 (1) in paragraph (1)—

5 (A) in subparagraph (A), in the matter
6 preceding clause (i)—

7 (i) by striking “subsection (b)(2)(B)”

8 and inserting “subsection (b)(1)(B)”; and

9 (ii) by striking “fiscal year 2022 and
10 each subsequent fiscal year” and inserting
11 “each fiscal year”;

12 (B) in subparagraph (B), by striking “fis-
13 cal year 2022” and all that follows through the
14 period at the end and inserting the following:

15 “a fiscal year shall be equal to the product of—

16 “(i) for fiscal year 2026—

17 “(I) the fee for fiscal year 2025

18 under subsection (a)(2); and

19 “(II) the inflation adjustment

20 percentage under subparagraph (C);

21 and

22 “(ii) for each of fiscal years 2027

23 through 2030—

1 “(I) the applicable fee under sub-
2 section (a)(2) for the preceding fiscal
3 year; and

4 “(II) the inflation adjustment
5 percentage under subparagraph (C).”;
6 and

7 (C) in subparagraph (C)—

8 (i) in the matter preceding clause (i),
9 by inserting “the sum of” after “is equal
10 to”;

11 (ii) by striking clause (i);

12 (iii) by redesignating subclauses (I)
13 and (II) of clause (ii) as clauses (i) and
14 (ii), respectively, and adjusting the mar-
15 gins accordingly;

16 (iv) by striking “(ii) for each of fiscal
17 years 2024 and 2025, the sum of—”; and

18 (v) in clause (ii), as so redesignated,
19 by striking “Washington-Baltimore, DC-
20 MD-VA-WV” and inserting “Washington-
21 Arlington-Alexandria-DC-VA-MD-WV”;

22 (2) in paragraph (2)—

23 (A) in subparagraph (A)—

1 (i) by striking “fiscal year 2021 and
2 subsequent fiscal years” and inserting
3 “each fiscal year”;

4 (ii) by striking “subsections (b)(1)(B)
5 and (b)(2)(C)” and inserting “subsection
6 (b)(1)(C)”; and

7 (iii) by striking “the number of weeks
8 specified in subparagraph (B)” and insert-
9 ing “10 weeks”;

10 (B) by striking subparagraph (B);

11 (C) by redesignating subparagraphs (C)
12 and (D) as subparagraphs (B) and (C), respec-
13 tively; and

14 (D) in subparagraph (C), as so redesign-
15 ated, by striking “paragraph (4) establishing”
16 and inserting “paragraph (5) publishing”;

17 (3) in paragraph (3)—

18 (A) in the matter preceding subparagraph
19 (A), by striking “subsection (b)(2)(D)” and in-
20 serting “subsection (b)(1)(D)”; and

21 (B) by striking subparagraphs (A) through
22 (E) and inserting the following:

23 “(A) \$135,000 for fiscal year 2026;

24 “(B) \$300,000 for fiscal year 2027;

25 “(C) \$55,000 for fiscal year 2028;

1 “(D) \$30,000 for fiscal year 2029; and

2 “(E) \$0 for fiscal year 2030.”; and

3 (4) by striking paragraph (4) and inserting the
4 following:

5 “(4) ONE-TIME FACILITY FEE WORKLOAD AD-
6 JUSTMENT.—

7 “(A) IN GENERAL.—In addition to the ad-
8 justments under paragraphs (1), (2), and (3),
9 the Secretary may further increase the fee reve-
10 nues and fees through a one-time adjustment
11 made for fiscal year 2028, 2029, or 2030, in
12 accordance with this paragraph.

13 “(B) ADJUSTMENT DESCRIBED.—

14 “(i) CONDITIONS FOR ADJUST-
15 MENT.—An adjustment under this para-
16 graph may be made for a fiscal year only
17 if—

18 “(I) an adjustment under this
19 paragraph had not been made for any
20 prior fiscal year;

21 “(II) the average number of OTC
22 monograph drug facilities subject to a
23 facility fee under subsection (a)(1)
24 over the period of the preceding 3 fis-
25 cal years exceeds 1,625; and

1 “(III) with respect to facilities
2 described in subclause (II), the aver-
3 age number of such facilities (ex-
4 pressed as a percentage) that ap-
5 peared on the arrears lists pursuant
6 to subsection (e)(1)(A)(i) over the pe-
7 riod of the preceding 3 fiscal years is
8 less than 30 percent.

9 “(ii) AMOUNT OF ADJUSTMENT.—An
10 adjustment under this paragraph for a fis-
11 cal year shall equal the product of—

12 “(I) the total facility revenue
13 amount determined under subsection
14 (b) for the fiscal year, exclusive of the
15 adjustment under this paragraph for
16 such fiscal year; and

17 “(II) the excess facility percent-
18 age described in clause (iii).

19 “(iii) EXCESS FACILITY PERCENT-
20 AGE.—The excess facility percentage de-
21 scribed in this clause is—

22 “(I) the amount by which the av-
23 erage number of OTC monograph
24 drug facilities subject to a facility fee
25 under subsection (a)(1) over the pre-

1 ceding 3 fiscal years exceeds 1,625;
2 divided by
3 “(II) 1,625.

4 “(5) ANNUAL FEE SETTING.—The Secretary
5 shall, not later than 60 days before the first day of
6 each fiscal year—

7 “(A) establish for such fiscal year, based
8 on the revenue amounts under subsection (b)
9 and the adjustments provided under this sub-
10 section—

11 “(i) OTC monograph drug facility fees
12 under subsection (a)(1); and

13 “(ii) OTC monograph order request
14 fees under subsection (a)(2); and

15 “(B) publish such fee revenue amounts, fa-
16 cility fees, and OTC monograph order request
17 fees in the Federal Register.”.

18 (d) CREDITING AND AVAILABILITY OF FEES.—Sec-
19 tion 744M(f) of the Federal Food, Drug, and Cosmetic
20 Act (21 U.S.C. 379j–72(f)) is amended—

21 (1) in paragraph (2)(D)—

22 (A) in the subparagraph heading, by strik-
23 ing “IN SUBSEQUENT YEARS”; and

24 (B) by striking “(after fiscal year 2021)”;
25 and

1 (2) in paragraph (3), by striking “2021
2 through 2025” and inserting “2026 through 2030”.

3 **SEC. 5. REAUTHORIZATION; REPORTING REQUIREMENTS.**

4 (a) PERFORMANCE REPORT.—Section 744N of the
5 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 379j–
6 73) is amended—

7 (1) in subsection (a)—

8 (A) by striking “Beginning with fiscal year
9 2021, and not later than 120 calendar days
10 after the end of each fiscal year thereafter” and
11 inserting the following:

12 “(1) IN GENERAL.—Not later than 120 cal-
13 endar days after the end of each fiscal year”;

14 (B) by striking “section 3861(b) of the
15 CARES Act” and inserting “section 2 of the
16 Over-the-Counter Monograph Drug User Fee
17 Amendments”; and

18 (C) by adding at the end the following:

19 “(2) ADDITIONAL INFORMATION.—Beginning
20 with fiscal year 2026, the annual report under this
21 subsection shall include—

22 “(A) the progress of the Food and Drug
23 Administration in achieving the goals, and fu-
24 ture plans for meeting the goals, including—

1 “(i) the number of Tier 1 OTC mono-
2 graph order requests for which a proposed
3 order was issued, and the number of such
4 requests for which a final order was issued,
5 in the previous fiscal year;

6 “(ii) the number of Tier 2 OTC
7 monograph order requests for which a pro-
8 posed order was issued, and the number of
9 such requests for which a final order was
10 issued, in the previous fiscal year;

11 “(iii) the number of specified safety
12 OTC monograph order requests for which
13 a proposed order was issued, and the num-
14 ber of such requests for which a final order
15 was issued, in the previous fiscal year;

16 “(iv) the number of generally recog-
17 nized as safe and effective finalization
18 OTC monograph order requests for which
19 a proposed order was issued, and the num-
20 ber of such requests for which a final order
21 was issued, in the previous fiscal year;

22 “(v) the average timeline for proc-
23 essing OTC monograph order requests, in
24 the aggregate and by submission type, in
25 the previous fiscal year; and

1 “(vi) postmarket safety activities with
2 respect to OTC monograph drugs, includ-
3 ing—

4 “(I) collecting, developing, and
5 reviewing safety information on OTC
6 monograph drugs, including adverse
7 event reports;

8 “(II) developing and using im-
9 proved analytical tools, adverse event
10 data-collection systems, including in-
11 formation technology systems, to as-
12 sess potential safety problems, includ-
13 ing access to external databases; and

14 “(III) activities under section
15 760;

16 “(B) information regarding registration of
17 OTC monograph drug facilities and contract
18 manufacturing organization facilities and pay-
19 ment of registration fees by such facilities, in-
20 cluding—

21 “(i) the OTC monograph drug facili-
22 ties and contract manufacturing organiza-
23 tion facilities that were first registered
24 under section 510(c) or 510(i) in the fiscal
25 year; and

1 “(ii) for each OTC monograph drug
2 facility and contract manufacturing organi-
3 zation facility that was assessed a facility
4 fee under section 744M(a) in the fiscal
5 year, whether the facility paid such fee;

6 “(C) the status of implementation of evi-
7 dence and testing standards for nonprescription
8 drugs intended for topical administration, in-
9 cluding—

10 “(i) the application of evidence or
11 testing standards; and

12 “(ii) the number of active ingredient
13 requests for nonprescription drugs in-
14 tended for topical administration reviewed
15 using the standards under section
16 505G(b); and

17 “(D) the progress of the Food and Drug
18 Administration in allowing nonclinical testing
19 alternatives to animal testing for the consider-
20 ation of sunscreen active ingredients.

21 “(3) CONFIDENTIALITY.—Nothing in para-
22 graph (2) shall be construed to authorize the disclo-
23 sure of information that is prohibited from disclo-
24 sure under section 301(j) of this Act or section 1905
25 of title 18, United States Code, or that is subject to

1 withholding under section 552(b)(4) of title 5,
2 United States Code.”;

3 (2) in subsection (b), by striking “fiscal year
4 2021 and each subsequent fiscal year” and inserting
5 “each fiscal year”; and

6 (3) in subsection (d)—

7 (A) by striking “2025” each place it ap-
8 pears and inserting “2030”; and

9 (B) by adding at the end the following:

10 “(4) MINUTES OF NEGOTIATION MEETINGS.—

11 “(A) PUBLIC AVAILABILITY.—The Sec-
12 retary shall make publicly available, on the pub-
13 lic website of the Food and Drug Administra-
14 tion, robust written minutes of all negotiation
15 meetings conducted under this subsection be-
16 tween the Food and Drug Administration and
17 the regulated industry, not later than 30 days
18 after each such negotiation meeting.

19 “(B) CONTENT.—The robust written min-
20 utes described under subparagraph (A) shall
21 contain, in detail, any substantive proposal
22 made by any party to the negotiations as well
23 as significant controversies or differences of
24 opinion during the negotiations and their reso-
25 lution.”.

1 (b) GAO REPORT.—

2 (1) IN GENERAL.—Not later than September
3 30, 2027, the Comptroller General of the United
4 States shall submit to the Committee on Health,
5 Education, Labor, and Pensions of the Senate and
6 the Committee on Energy and Commerce of the
7 House of Representatives a report assessing the sup-
8 ply chain of over-the-counter monograph drugs.

9 (2) CONTENTS.—The report required under
10 paragraph (1) shall include an assessment of—

11 (A) the overall stability of the supply chain
12 of over-the-counter monograph drugs;

13 (B) what information is collected by the
14 Food and Drug Administration with respect to
15 the supply chain of over-the-counter monograph
16 drugs;

17 (C) how the Food and Drug Administra-
18 tion uses information collected on the supply
19 chain of over-the-counter monograph drugs to
20 inform regulatory decisions;

21 (D) how the Food and Drug Administra-
22 tion coordinates with other Federal agencies to
23 monitor and mitigate disruptions to the supply
24 chain of over-the-counter monograph drugs; and

1 (E) the unique characteristics of the over-
2 the-counter monograph drug marketplace and
3 what additional authorities or information the
4 Food and Drug Administration may need to en-
5 sure the stability of the supply chain of over-
6 the-counter monograph drugs.

7 **SEC. 6. TREATMENT OF ACTIVE INGREDIENTS FOR TOP-**
8 **ICAL ADMINISTRATION.**

9 (a) IN GENERAL.—Section 505G of the Federal
10 Food, Drug, and Cosmetic Act (21 U.S.C. 355h) is
11 amended by adding at the end the following:

12 “(r) EVIDENCE AND TESTING STANDARDS FOR AC-
13 TIVE INGREDIENTS FOR TOPICAL ADMINISTRATION.—

14 “(1) EVIDENCE AND TESTING STANDARDS FOR
15 ACTIVE INGREDIENTS FOR TOPICAL ADMINISTRA-
16 TION.—The Secretary shall—

17 “(A) in evaluating the generally recognized
18 as safe and effective status of active ingredients
19 used in nonprescription drugs intended for top-
20 ical administration for purposes of subsection
21 (a), utilize standards that allow for the use of
22 real world evidence (as defined in section
23 505F(b)), as appropriate, as part of a com-
24 prehensive evaluation of scientific evidence to
25 demonstrate the safety and effectiveness of such

1 active ingredients, to supplement evidence from
2 traditional clinical trials, provided that such
3 standards allow the Secretary to evaluate
4 whether the benefits of such active ingredients
5 outweigh the risks; and

6 “(B) apply subsection (b)(6)(C) to the reg-
7 ulation of active ingredients used in drugs in-
8 tended for topical administration.

9 “(2) NON-ANIMAL TESTING METHODS FOR TOP-
10 ICAL ACTIVE INGREDIENTS.—

11 “(A) IN GENERAL.—The Secretary shall
12 consider the types of nonclinical tests described
13 in paragraphs (1) through (4) of the first sub-
14 section (z) of section 505 (as inserted by sec-
15 tion 3209(a)(2) of the Health Extenders, Im-
16 proving Access to Medicare, Medicaid, and
17 CHIP, and Strengthening Public Health Act of
18 2022 (division FF of Public Law 117–328)), or
19 any other alternative to animal testing that the
20 Secretary determines appropriate, in the consid-
21 eration of drugs intended for topical adminis-
22 tration under this section.

23 “(B) GUIDANCE.—Not later than 1 year
24 after the date of enactment of this subsection,
25 the Secretary shall issue new draft guidance on

1 how sponsors can use nonclinical testing alter-
2 natives to animal testing, as appropriate, to
3 meet safety and efficacy standards under this
4 section for drugs intended for topical adminis-
5 tration.

6 “(3) CLARIFICATION.—Nothing in this sub-
7 section shall be construed to alter, supersede, or
8 limit the standards for making determinations of
9 whether a drug is generally recognized as safe and
10 effective under section 201(p) or the standards set
11 forth under section 505 for determining the safety
12 and effectiveness of drugs.”.

13 (b) SUNSCREEN FINAL ADMINISTRATIVE ORDER.—
14 A final administrative order on nonprescription sunscreen
15 active ingredients issued under section 3854 of the
16 Coronavirus Aid, Relief, and Economic Security Act (Pub-
17 lic Law 116–136; 21 U.S.C. 360fff–3 note) shall—

18 (1) account for historical data regarding the
19 safety of sunscreen active ingredients that have pre-
20 viously been accepted for marketing in the United
21 States;

22 (2) account for the role of broad spectrum sun-
23 screens with a Sun Protection Factor of 15 or high-
24 er in effective skin cancer prevention; and

1 (3) incorporate the evidence and testing stand-
2 ards for sunscreen active ingredients detailed in sec-
3 tion 505G(r) of the Federal Food, Drug, and Cos-
4 metic Act (21 U.S.C. 355h) (as added by subsection
5 (a)).

6 **SEC. 7. INCREASING THE CLARITY AND PREDICTABILITY**
7 **OF THE PROCESS FOR DEVELOPING APPLI-**
8 **CATIONS FOR RX-TO-NONPRESCRIPTION**
9 **SWITCHES.**

10 (a) IN GENERAL.—Section 505(b) of the Federal
11 Food, Drug, and Cosmetic Act (21 U.S.C. 355(b)) is
12 amended by adding at the end the following:

13 “(7) RX-TO-NONPRESCRIPTION SWITCHES.—

14 “(A) MEETINGS.—Any person planning to
15 submit an application for an Rx-to-nonprescrip-
16 tion switch may submit to the Secretary a writ-
17 ten request for a meeting, for purposes of devel-
18 oping a plan for such application that addresses
19 the potential risks to public health of such
20 switch and the evidence necessary to support
21 such application, including the design of any
22 necessary studies, and the format and content
23 of the planned application. The Secretary may
24 grant such a meeting, as appropriate, consistent
25 with established procedures for granting meet-

ings with, and providing to, applications under this section. Each such meeting shall be documented in meeting minutes.

“(B) GUIDANCE.—

“(i) IN GENERAL.—Not later than 18 months after the date of enactment of this paragraph, the Secretary shall issue guidance to increase the clarity and predictability of the process and standards for approval of applications for nonprescription drugs under this section, including in the case of applications for an Rx-to-nonprescription switch, especially with respect to prescription drugs with well-established safety profiles for which an applicant may seek approval for nonprescription use.

“(ii) CONTENTS.—The guidance under clause (i) shall—

“(I) describe how published reports in medical literature, any previous finding of safety or effectiveness for the drug under this section, the results of significant human experience with the drug, unpublished studies and other data, and other sources

1 of information may be used to support
2 an application for a nonprescription
3 drug, including in the context of an
4 application for an Rx-to-nonprescrip-
5 tion switch;

6 “(II) set forth procedures for
7 sponsors to request meetings de-
8 scribed in subparagraph (A) and doc-
9 ument the recommendations made in
10 such meetings;

11 “(III) describe evidentiary expec-
12 tations to support approval of an ap-
13 plication for a nonprescription drug,
14 including in the context of an applica-
15 tion for an Rx-to-nonprescription
16 switch, including how sponsors can
17 demonstrate that consumers can ap-
18 propriately self-select and use the
19 drug and comprehend the non-
20 prescription drug label; and

21 “(IV) provide recommendations
22 for how mechanisms, in addition to
23 the required Drug Facts Label, such
24 as mobile applications and decisions
25 aids, can be incorporated into the in-

formation submitted in support of an application for an Rx-to-nonprescription switch.

“(C) PLAN TO ENGAGE WITH STAKE-
HOLDERS.—Not later than 1 year after the
date of enactment of this paragraph, the Sec-
retary shall develop and make publicly available
on the website of the Food and Drug Adminis-
tration a plan to engage stakeholders on steps
and factors for application holders and other
stakeholders to consider in identifying approved
prescription drugs that may be promising can-
didates for applications for an Rx-to-non-
prescription switch.

“(D) DEFINITION.—The term ‘Rx-to-non-prescription switch’ means the approval of an application, or supplemental application, as applicable, submitted under this section by the holder of an approved application for a prescription drug seeking approval to market such drug as a nonprescription drug, including for—

22 “(i) a full Rx-to-nonprescription
23 switch, under which a drug previously ap-
24 proved for prescription use only is—

1 “(I) approved for nonprescription
2 use under the same conditions of use
3 as applied to the drug when approved
4 for prescription use; or

5 “(II) approved for nonprescrip-
6 tion use subject to one or more addi-
7 tional conditions for nonprescription
8 use; and

9 “(ii) a partial Rx-to-nonprescription
10 switch, under which the drug is approved
11 for nonprescription use only under certain
12 conditions of use described in the approved
13 labeling, while the drug otherwise remains
14 approved for prescription use only.

15 “(E) RULE OF CONSTRUCTION.—Nothing
16 in this paragraph shall be construed to—

17 “(i) supersede or modify the authority
18 of the Secretary under section 505G with
19 respect to the regulation of OTC mono-
20 graph drugs; or

21 “(ii) authorize the disclosure by the
22 Secretary of confidential commercial infor-
23 mation or trade secrets.”.

24 (b) GAO REPORT.—

1 (1) IN GENERAL.—Not later than 1 year after
2 the date of enactment of this Act, the Comptroller
3 General of the United States shall submit to the
4 Committee on Health, Education, Labor, and Pen-
5 sions of the Senate and the Committee on Energy
6 and Commerce of the House of Representatives a re-
7 port that evaluates—

8 (A) the number applications for an Rx-to-
9 nonprescription switch approved during the pe-
10 riod beginning on October 1, 2022, and ending
11 on the date of the report;

12 (B) the number of drugs for which an ap-
13 plication for an Rx-to-nonprescription switch
14 was approved during such period subject to an
15 additional condition for nonprescription use;

16 (C) among the drugs for which an applica-
17 tion for a full or partial Rx-to-nonprescription
18 switch was approved during such period, the av-
19 erage length of time from receipt by the Food
20 and Drug Administration of the application to
21 the approval of such application;

22 (D) the number of partial Rx-to-non-
23 prescription switch applications approved dur-
24 ing such period, and the number of applications
25 for such a partial switch not approved;

1 (E) any barriers to timely and predictable
2 review of applications for an Rx-to-nonprescrip-
3 tion switch;

4 (F) engagement by the Food and Drug
5 Administration with public stakeholders, includ-
6 ing public meetings or additional activities to
7 support review of applications for an Rx-to-non-
8 prescription switch; and

9 (G) opportunities for collaboration between
10 the Center for Drug Evaluation and Research
11 and the Centers for Medicare & Medicaid Serv-
12 ices for the purpose of analyzing health insur-
13 ance claims data for commonly prescribed drugs
14 that appear to be suitable for an Rx-to-non-
15 prescription switch.

16 (2) DEFINITION.—In this subsection, the term
17 “Rx-to-nonprescription switch” has the meaning
18 given such term in paragraph (7) of section 505(b)
19 of the Federal Food, Drug, and Cosmetic Act (21
20 U.S.C. 244(b)), as added by subsection (a).

21 **SEC. 8. SUNSET DATES.**

22 (a) AUTHORIZATION.—Sections 744L and 744M of
23 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
24 379j–71; 379j–72) shall cease to be effective October 1,
25 2030.

1 (b) REPORTING REQUIREMENTS.—Section 744N of
2 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
3 379j–73) shall cease to be effective January 31, 2031.

4 **SEC. 9. EFFECTIVE DATE.**

5 The amendments made by this Act shall take effect
6 on October 1, 2025, or the date of the enactment of this
7 Act, whichever is later, except that fees under part 10 of
8 subchapter C of chapter VII of the Federal Food, Drug,
9 and Cosmetic Act (21 U.S.C. 379j–71 et seq.) shall be
10 assessed beginning October 1, 2025, regardless of the date
11 of the enactment of this Act.

12 **SEC. 10. SAVINGS CLAUSE.**

13 Notwithstanding the amendments made by this Act,
14 part 10 of subchapter C of chapter VII of the Federal
15 Food, Drug, and Cosmetic Act (21 U.S.C. 379j–71 et
16 seq.), as in effect on the day before the date of enactment
17 of this Act, shall continue to be in effect with respect to
18 assessing and collecting any fee required by such part for
19 a fiscal year prior to fiscal year 2026.